

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 AID-05 CEA-01 CIAE-00 COME-00 EB-08
EA-10 FRB-03 INR-10 IO-13 NEA-11 NSAE-00 ICA-11
OPIC-03 SP-02 TRSE-00 LAB-04 SIL-01 AGRE-00
OMB-01 SS-15 SOE-02 DODE-00 DOE-15 H-01 INT-05
L-03 NSC-05 PM-05 OES-07 STR-07 ACDA-12 /173 W
-----009623 031859Z /75

P 031800Z MAY 78
FM AMEMBASSY BRUSSELS
TO SECSTATE WASHDC PRIORITY 6378
INFO ALL EC CAPITALS
AMEMBASSY ATHENS
AMEMBASSY LISBON
AMEMBASSY MADRID

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USEEC

E.O. 11652: N/A
TAGS: EEC, GR, PO, SP, ECIN
SUBJ: EC FOREIGN MINISTERS COUNCIL, MAY 2, 1978:
ENLARGEMENT

REF: BRUSSELS 8285

1. DURING THEIR MAY 2 COUNCIL MEETING, THE EC FOREIGN MINISTERS ENGAGED IN WHAT AN EC COMMISSION SPOKESMAN DESCRIBED AS A "VERY GENERAL SHORT FIRST READING" OF THE COMMISSION'S "FRESCO" ON COMMUNITY ENLARGEMENT (REFTEL).
 2. THE SPOKESMAN SAID THAT, IN PRESENTING THE PAPER TO THE COUNCIL, EC COMMISSION PRESIDENT JENKINS EMPHASIZED THE IMPORTANCE OF THE PRESENT COMMUNITY BEGINNING TO THINK IN TERMS OF A MEMBERSHIP OF TWELVE. JENKINS ALSO NOTED
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THAT THE COMMISSION'S PROPOSALS FOR TRANSITION PERIODS REMAIN FLEXIBLE, AND HE REITERATED HIS VIEW THAT ENLARGEMENT SHOULD NOT SLOW DOWN PROGRESS TOWARD COMMUNITY ECONOMIC AND MONETARY UNION. JENKINS TOLD THE COUNCIL THAT PORTUGAL AND SPAIN HAVE BOTH WELCOMED THE FRESCO AND THAT THE SPANISH AMBASSADOR, IN PARTICULAR, IS OPEN TO SUGGESTIONS ON MEANS OF BRINGING ABOUT CONVERGENCE BETWEEN

THE SPANISH AND COMMUNITY ECONOMIES.

3. ACCORDING TO THE COMMISSION SPOKESMAN, MEMBER STATE REACTIONS TO THE PAPER WERE ALONG THE FOLLOWING LINES:

(A) FRANCE: FOREIGN MINISTER DE GUIRINGAUD OBSERVED THAT THE PAPER PLACES MORE EMPHASIS ON PROBLEMS OF TRANSITION AND INSTITUTIONAL PROBLEMS THAN ON ECONOMIC PROBLEMS. HE NOTED THAT THIS WAS POSSIBLY BECAUSE ECONOMIC PROBLEMS ARE DIFFERENT FOR EACH OF THE THREE CANDIDATE COUNTRIES, BUT HE INSISTED THAT MORE STUDY IS NEEDED ON ECONOMIC, FINANCIAL, AND AGRICULTURAL PROBLEMS FOR THE THREE. HE EXPRESSED AGREEMENT WITH THE TWO-TIER TRANSITION CONCEPT.

(B) GERMANY: FOREIGN MINISTER GENSCHER SAID THAT HE REMAINS TO BE CONVINCED OF THE USEFULNESS OF A TWO-TIER TRANSITION.

(C) ITALY: DEPUTY STATE SECRETARY FOR FOREIGN AFFAIRS SANZA EMPHASIZED THE EXISTING REGIONAL IMBALANCES IN THE COMMUNITY AND THE NEED FOR AVOID "DILUTION" OF THE COMMUNITY THROUGH ENLARGEMENT.

(D) UNITED KINGDOM: FOREIGN SECRETARY OWEN SAID THAT ENLARGEMENT SHOULD BE SEEN AS "A CHANGE OF QUANTITY AND LIMITED OFFICIAL USE

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NOT OF QUALITY." HE ALSO COMMENTED ON THE WEAKNESSES OF THE EC COMMON AGRICULTURAL POLICY, POINTING OUT THAT THE COMMUNITY, WHICH IS SUPPOSED TO BE AN INDUSTRIAL GROUPING, SPENDS MORE ON AGRICULTURE THAN ON INDUSTRY. HE SAID THAT THIS PROBLEM WOULD BECOME WORSE IN A COMMUNITY OF TWELVE UNLESS SOMETHING WERE DONE TO CORRECT IT.

(E) NETHERLANDS: FOREIGN MINISTER VAN DER KLAAUW SAID THAT HIS GOVERNMENT WOULD PREFER SHORTER TRANSITION PERIODS THAN THOSE PROPOSED BY THE COMMISSION BUT THAT IT DOES NOT OPPOSE THE PRINCIPLE OF A TWO-TIER TRANSITION.

(F) IRELAND: FOREIGN MINISTER O'KENNEDY EXPRESSED AGREEMENT WITH THE ITALIAN POSITION REGARDING THE NEED TO CORRECT CURRENT REGIONAL IMBALANCES IN THE COMMUNITY.

(G) BELGIUM: FOREIGN MINISTER SIMONET DELIVERED LENGTHY REMARKS ON THE PRACTICAL PROBLEMS OF ENLARGEMENT, INCLUDING BUREAUCRATIC QUESTIONS SUCH AS THE INTRODUCTION OF NEW WORKING LANGUAGES.

(H) DENMARK: STATE SECRETARY FOR FOREIGN AFFAIRS

ERSBOLL AGREED WITH JENKINS' POSITION THAT THE COMMUNITY SHOULD BEGIN TO "THINK TWELVE."

(I) LUXEMBOURG: PRIME MINISTER THORN EXPRESSED RESERVATIONS OVER A TWO-TIER TRANSITION. HE EMPHASIZED IN GENERAL TERMS THE NEED FOR THE COMMUNITY TO DEVELOP A FRAMEWORK FOR ITS APPROACH TO ENLARGEMENT.

4. ACCORDING TO COMMISSION AND PERMREP OFFICIALS, THE FRESCO ITSELF WILL NOW BE EXAMINED IN DETAIL BY COREPER, A PROCESS WHICH IS EXPECTED TO TAKE SEVERAL WEEKS AT

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LEAST. NO DATE HAS BEEN SET FOR THE NEXT COUNCIL DEBATE ON THE PAPER. ON A RELATED POINT, HOWEVER, THE COUNCIL WAS INFORMED BY COMMISSION VICE PRESIDENT NATALI THAT THE COMMISSION OPINION ON THE PORTUGUESE APPLICATION FOR ACCESSION WILL BE SUBMITTED TO COREPER IN MID-MAY, IN TIME FOR DISCUSSION AT THE JUNE 6 COUNCIL MEETING.

5. IN BACKGROUND REMARKS AT A RESTRICTED LUNCHEON WITH A GROUP OF BRITISH REPORTERS, OWEN INDICATED THAT HE AGREED WITH GENSCHER'S RESERVATIONS REGARDING TRANSITIONAL ARRANGEMENTS. HE ALSO SPECULATED THAT FRENCH SUPPORT FOR A TWO-TIER TRANSITION LARGELY STEMS FROM CONCERNS OVER COMPETITION FROM SPANISH INDUSTRY.

OWEN CONFIRMED THAT HIS OWN REMARKS TO THE COUNCIL
CENTERED ON AGRICULTURE, ADDING THAT IT WAS ESSENTIAL
THAT THE ERRORS OF THE CAP IN THE NORTHERN TIER NOT
BE REPRODUCED IN THE MEDITERRANEAN. HE NOTED, IN THIS
CONTEXT, THAT THE COMMUNITY WOULD HAVE TO LOOK AT THE
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QUESTION OF FINANCING THE AGRICULTURAL BUDGET IN AN
ENLARGED COMMUNITY. TURNING TO INSTITUTIONAL ASPECTS OF
ENLARGEMENT, OWEN SAID IT WAS UNWISE OF THE COMMISSION TO
RAISE COUNCIL MAJORITY VOTING IN ITS FRESCO, SINCE THIS
IS ESSENTIALLY A "DOCTRINAL" ISSUE. HE SAID THAT HE IS
SYMPATHETIC TO THE COMMISSION BEING GIVEN MORE MANAGERIAL
AUTHORITY, THOUGH NOT ANY ADDITIONAL POLICY RESPONSIBILITIES.
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